

Mississippi Emergency Support Function #14 – Long Term Recovery Annex

MS ESF #14 Coordinator(s):

Mississippi Emergency Management Agency
Mississippi Department of Public Safety
/Office of Homeland Security

MS Primary Agencies:

Mississippi Emergency Management Agency
Mississippi Office of Homeland Security
Mississippi Insurance Department
Mississippi Development Authority

MS Support Agencies:

Office of the Governor
Mississippi Military Department
Mississippi Department of Human Services
Mississippi Department of Employment Security
Mississippi Department of Transportation
Mississippi Department of Agriculture and Commerce
Mississippi Attorney General's Office
Mississippi Department of Mental Health
All Other State Agencies

Principal Voluntary Support Organizations:

American Red Cross
Salvation Army

MS Non-Governmental Organizations:

Mississippi Chamber of Commerce
Mississippi Municipal League
Mississippi Association of Supervisors

MS Private Sector Partners:

Mississippi Bankers Association
Mississippi Truckers Association
Mississippi Association of Manufactured Homes
Mississippi Association of Contractors
Mississippi Association of Manufacturers
Mississippi Housing Authority

Federal ESF Coordinator:

Department of Homeland Security/Emergency Preparedness & Response/Federal Emergency Management Agency

Federal Primary Agencies:

Department of Agriculture
Department of Commerce
Department of Homeland Security/Emergency Preparedness & Response/Federal Emergency Management Agency
Department of Housing and Urban Development
Department of the Treasury
Small Business Administration

Introduction

Purpose

This Emergency Support Function provides a framework for State government support to county and municipal governments, nongovernmental organizations (NGOs), and the private sector, and is designed to enable community recovery from the long-term consequences of an incident of State significance. This support consists of available programs and resources of State departments and agencies to enable community recovery, especially long-term community recovery, and to reduce or eliminate risk from future incidents, where feasible.

Scope

The policies and concepts in this annex apply to appropriate State departments and agencies following an incident of State significance that affects the long-term recovery of a community. Based on an assessment of incident impacts, ESF #14 supports may vary depending on the magnitude and type of incident and the potential for long-term and severe consequences. ESF #14 will most likely be activated for large-scale or catastrophic incidents that require State and Federal assistance to address significant long-term impacts in the affected area (e.g., impacts on housing, businesses and employment, community infrastructure, and social services).

Policies

- ESF #14 recognizes the primacy of affected county and municipal governments and the private sector in defining and addressing risk reduction and long-term community recovery priorities.
- State agencies continue to provide recovery assistance under independent authorities to county and municipal governments, the private sector, and individuals while coordinating activities and assessments of need for additional assistance through the ESF #14 coordinator.
- ESF #14 ensures economic policymaking and economic stabilization to affected communities.
- State support is tailored based on the type, extent, and duration of the event and long-term recovery period, and on the availability of State resources.
- Long-term community recovery and mitigation efforts are forward-looking and market-based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future similar impacts when feasible.
- Mississippi will use the post-incident environment as an opportunity to measure the effectiveness of previous community recovery and mitigation efforts.
- ESF #14 facilitates the application of loss-reduction building science expertise to the rebuilding of critical infrastructure (e.g., in repairing hospitals or emergency operation centers to mitigate for future hurricane or tornado risk).

Concept of Operations

General

ESF #14 provides the coordination mechanisms for State government to:

- Assess the social and economic consequences in the impacted area and coordinate State efforts to address long-term community recovery issues resulting from an Incident of State Significance;
- Advise on the long-term recovery implications of response activities and coordinate the transition from response to recovery in field operations;
- Work with county and municipal governments, NGOs, and private-sector organizations to conduct comprehensive market disruption and loss analysis and develop a comprehensive market-based long-term recovery plan for the affected community;

- Identify appropriate State programs and agencies to support implementation of the long-term community recovery plan, ensure coordination, and identify gaps in resources available;
- Avoid duplication of assistance, coordinate to the extent possible program application processes and planning requirements to streamline assistance, and identify and coordinate resolution of policy and program issues; and
- Determine/identify responsibilities for recovery activities, maintain continuity in program delivery among State departments and agencies, and with county and municipal governments and other involved parties, ensure follow-through of recovery and hazard mitigation efforts.

Organization

Mutual Aid Agreements

MS Emergency Management will initiate Mutual Aid Agreements upon request from local government or based on need dictated by the incident or disaster.

Statewide Mutual Aid Compact (SMAC)

Primary agencies may request assistance from this ESF through the implementation of the SMAC.

Emergency Management Assistance Compact (EMAC)

Member states may request assistance for this ESF. Persons holding licenses, certificates, or other permits issued by a member state to perform emergency services applicable to this function shall be deemed licensed, certified, or permitted by the requesting state to render aid.

Field Units

Based on the incident, field units from key State agencies would deploy units or teams to address needs required. Personnel assigned key responsibilities for ESF #14 would include but not be limited to:

- MEMA/SMO State Mitigation Officer and Public Assistance Officer working closely with the Governor's Office for input on long term projects.
- MSDH – Health officers assigned to the districts to ensure all long-term health issues are addressed.
- MDA- Community Involvement Division would provide field teams to assist with long-term rebuild/recovery projects under CDBG grant program.
- MDHS would provide field teams to ensure all human services programs under long-term recovery efforts are addressed.
- MS Employment Security (MESOC) would assist all displaced persons in affected areas with emergency unemployment benefits thru mobilization of field teams.
- MDMH would provide continuous crisis counseling teams thru federal crisis grant to assist with long term mental health needs.

Actions

Headquarters: ESF #14 representatives participate in pre-incident meetings and pre- and post-incident coordinating activities. The MSOHS and MEMA serve as the ESF #14 coordinators. Each primary agency participates in pre-incident planning activities under ESF #14.

MSOHS and MEMA Operations: The ESF #14 coordinator and primary agencies meet to determine the need to activate ESF #14 elements when the Incident of State Significance is likely to require Federal long-term community recovery assistance.

Preparedness

- The ESF #14 Coordinator and MEMA, in conjunction with support agencies, have the following responsibilities:
 - Ensure that ESF Standard Operating Procedures (SOP) are developed and maintained that conform to this plan and provide greater detail on the ESF operations.
 - Train and exercise MS-ESF #14 personnel.
 - Designate an ECO, alternate ECO, and an ESF #14 liaison who will go to the SEOC, State Hurricane Support Center (SHSC), State Earthquake Support Center (SESC), DFO, or on the State Emergency Response Team (SERT), Rapid Needs Assessment Team (RNA), or other areas of operation.
 - Meet regularly at the county and municipal levels to ensure procedures and program/contact information are up to date to discuss lessons learned from incidents and exercises, and to explore ways to deploy resources in the most efficient and effective ways possible.
 - Develop coordination requirements for post-incident assessments, plans, and activities that can be scaled to incidents of varying types and magnitudes.
 - MSOHS and MEMA will coordinate the State strategies and plans in coordination with ESF #3, Public Works and Engineering; ESF #6, Mass Care, Housing, and Human Services; ESF #10, Oil and Hazardous Materials Response; and others, as appropriate, to address key issues for catastrophic incidents such as incident housing and permanent housing, contaminated debris management, decontamination and environmental restoration, restoration of public facilities and infrastructure, restoration of the agricultural sector, and short- and long-term community recovery.
 - As appropriate, involve State, Local, and Tribal government representatives, local planning and building science organizations, NGOs, and private-sector organizations in pre-event planning activities.
 - Establish procedures for integration of pre-incident planning and risk assessment with post-incident recovery and mitigation efforts.
 - Develop action plans delineating appropriate agency participation and resources available that take into account the differing technical needs for risk assessment and statutory

responsibilities by hazard plans include scaling to appropriate levels of staffing and coordination based on the nature and size of the incident.

- All agencies with MS-ESF #14 have the following responsibilities:
 - Support development and maintenance of SOPs to enable them to perform appropriate levels of mitigation, preparedness, response, and recovery related to long-term community recovery.
 - Participate in training and exercises when scheduled.
 - Coordinate and meet with county and municipal governments on plans and procedures required.
 - Develop coordination requirements for post-incident assessments, plans and activities that can be scaled to incidents of varying types and magnitudes.

Pre-Incident

- All support agencies will provide an ECO (and alternate if 24 hour coverage is necessary) and MS-ESF #14 liaison to the SEOC.
- MEMA has the following responsibilities:
 - In coordination with other ESFs as appropriate, uses predictive modeling, such as the Hazards U.S. (HAZUS) loss estimation methodology to ascertain vulnerable critical facilities as a basis for identifying recovery priorities.
 - Provides early identification of projects to be quickly implemented, especially those relating to critical facilities based on existing county and municipal plans.
 - In collaboration with the local government, assigns staff for Preliminary Damage Assessment teams, if feasible, to identify and document economic impact and losses avoided due to previous mitigation and new priorities for mitigation in the incident-affected area.
- Meets with national and regional liaisons and program administrator to discuss and explore ways to leverage available resources thru Federal assistance programs.
- Develops coordination mechanisms and requirements for post-incident assessments, plans and activities that can be scaled or tailored to incidents of varying types and magnitudes.

Incident

Upon activation of ESF #14, ECO will communicate this information to all other ESF #14 members.

- MEMA has the following responsibilities:
 - Ensures adequate communications are established and maintained.
 - Obtains an initial situation and damage assessment through established intelligence procedures.

- Coordinates the distribution of assets as needed.
- Maintains a complete log of actions taken, resource orders, records, and reports.
- Coordinates the efforts through a liaison to ESF #5.
- Assists in gathering and providing information to ESF #5 for establishing priorities
- Assists ESF #15 in gathering and providing information for press releases.

Post-Incident

MEMA has the following responsibilities:

- Prepares an after-action report. The after-action report identifies key problems, indicates how they are to be/were solved, and makes recommendations for improving ESF response operations. All ESF #14 organizations assist in preparation of the after-action report.
- Gathers information from State departments and agencies and impacted local governments to assess the scope and magnitude of the social and economic impacts on the affected area(s). Convenes interagency meetings to:
 - Develops an incident-specific action plan to delineate participation to support specific community recovery and mitigation activities, using pre-incident State, Local, and Tribal plans to the extent appropriate, and avoid duplication of assistance to recipients; and
 - Facilitates sharing of information and identification of issues among agencies and ESFs, and coordinate early resolution of issues and the delivery of assistance to minimize delays for assistance recipients.
- Coordinates identification of appropriate State programs to support implementation of long-term community recovery plans and gaps under current authorities and funding. This process identifies programs, waivers, funding levels, requests for additional authorities, and possible new legislation needed to address identified program gaps.
- Coordinates implementation of the recommendations for long-term community recovery with the appropriate State departments and agencies if the recommendations include program waivers, supplemental funding requests, and/or legislative initiatives.
- Within the affected area, coordinates assessment of accuracy and recalibration of existing hazard, risk, and evacuation modeling used by State, Local, and Tribal governments.
- Facilitates recovery decisions across ESFs. Also facilitates awareness of post-incident digital mapping and pre-incident hazard mitigation and recovery planning across ESFs.

Responsibilities**Coordinating Agencies:*****Mississippi Emergency Management Agency:***

- Convenes meetings pre- and post-incident to implement ESF #14 requirements.
- Provides oversight for all federal programs and assistance for long-term recovery efforts
- Coordinates drafting and publication of ESF #14 operational plans and procedures.
- Develops all public information correspondence or news releases.
- Represents ESF #14 at all interagency planning meetings.
- Serves as primary representative of ESF #14 at the Joint Field Office (JFO)
- Ensure appropriate participation from primary and support agencies after incident or disaster.

Mississippi Department of Public Safety/ Office of Homeland Security:

- Provides liaison to MEMA to assist with the long- term recovery requirements to affected areas within the state.
- Assists in drafting any required publications outlining specific plans and or procedures.
- Serves as liaison in conjunction with MEMA at any/all interagency planning meetings on long-term recovery efforts.

Office of the Governor:

- Provides liaison to MEMA to assist with the long- term recovery requirements to affected areas within the state.
- Coordinate information between the Governor’s Office and the JIC.

Support Agencies

Agency	Functions
MS Department of Human Services (MDHS)	<ul style="list-style-type: none">• Assist with long -term housing, feeding requirements, and emergency services during recovery• Coordinate all requests for emergency food stamp assistance or other services as identified or deemed appropriate.

MS Department of Health (MSDH)	<ul style="list-style-type: none"> • Coordinate all long- term health and medical requirements to include EMS, special needs sheltering etc. • Oversee the credentialing of all volunteer healthcare providers from other states
MS Department of Mental Health (MDMH)	<ul style="list-style-type: none"> • Provide and assist with all long- term mental health needs • Facilitate requirements of the Crisis Counseling Program
MS Military Department (MMD)	<ul style="list-style-type: none"> • Provide oversight to local government for Public Works/Eng • Assist with long- term law enforcement needs
MS Department of Transportation (MDOT)	<ul style="list-style-type: none"> • Provide technical assistance planning to local government during recovery • Assist with planning and repair of critical transportation infrastructures
MS Attorney General's Office (MSAGO)	<ul style="list-style-type: none"> • Facilitate all legal needs on behalf of the state to include liability issues, tort claims and any other needs • All other legal resources in support of long- term recovery
All Other State Agencies	<ul style="list-style-type: none"> • Provide needed personnel, equipment and resources for long - term recovery

Non-Governmental Organizations

Agency	Functions
American Red Cross (ARC), Salvation Army (Mississippi Volunteer Organizations Active in Disasters)	<ul style="list-style-type: none"> • Coordinate and assist with all mass care needs, emergency human services, identifying resources for long-term housing, and provide other supportive services as deemed appropriate.
MS Chamber of Commerce	<ul style="list-style-type: none"> • Will work with businesses and organizations to assist in securing funding as part of re-building and long-term recovery efforts.

MS Municipal League	<ul style="list-style-type: none"> • Assist local government and municipalities in meeting organizational needs for long-term recovery requirements.
MS Association of Supervisors	<ul style="list-style-type: none"> • Provide and assist local government in facilitating recovery decisions on long-term project needs.

Private Sector Partners

Agency	Functions
MS Bankers Association	<ul style="list-style-type: none"> • Assist local government and industries with funding as part of long-term re-building and growth.
MS Truckers Association	<ul style="list-style-type: none"> • Provide oversight for commercial and contract truckers to help facilitate increased requirements under long term recovery needs for hauling of equipment, resources, commodities etc.
MS Association of Manufactured Homes	<ul style="list-style-type: none"> • Assist with long-term recovery housing needs dictated by population of displaced persons in the affected areas.
MS Association of Contractors	<ul style="list-style-type: none"> • Assist and provide oversight for licensed contractors into areas affected by incident to assist with long-term construction needs.
MS Association of Manufacturers	<ul style="list-style-type: none"> • Work with businesses and manufacturers interested in relocating and/or building in affected areas.
MS Housing Authority	<ul style="list-style-type: none"> • Assist long-term recovery efforts in locating or helping in the facilitation of suitable dwellings for persons displaced from their homes.